



Arna chomhchistiú ag an Aontas Eorpach

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# **Community Sponsorship Ireland**

A Guide for Prospective Sponsors

#### Introduction

UNHCR, the UN Refugee Agency, may refer cases to countries who will consider admitting refugees by way of resettlement to enable them to restart their lives. Ireland is one such country and it has committed to offer safety and protection to approx. 2,400 people through its resettlement programme between 2024-2027.

Communities across Ireland have been asked to play an important and direct role in this resettlement process. Through community sponsorship, they have been encouraged to come together to show solidarity with those affected by war and persecution and to assume responsibility for welcoming them to their community. Community sponsorship groups (CSGs) are provided with training and support so that they feel empowered with the knowledge and skills to effectively assist refugees coming to Ireland to build a new life in a safe and welcoming environment.

This guide explains how community sponsorship works, the obligations of sponsors and the application process involved should your community group wish to play a part in welcoming refugees to Ireland.

#### What is Community Sponsorship?

Community sponsorship started in Canada in the 1970s. Unlike traditional refugee resettlement models, where the State or State-supported actors provide settlement and integration services directly to refugees, community sponsorship invites members of the public to play a key role in the delivery of these supports. It has been shown that community sponsored refugees tend to have relatively early, positive integration and settlement outcomes, thanks in large part to the social support they receive from sponsors. A number of other countries including the UK, Argentina, New Zealand, Spain and Germany, are replicating the success of the Canadian programme in the unique context of their national systems.

Under such programmes, private citizens and community organisations, rather than government officials, become the face of welcome for resettled refugees arriving to their country. In Ireland, communities are supported to provide direct assistance to refugees settling in their locality through a structured programme backed by a unique collaboration between government, UNHCR, Irish Red Cross and civil society. Sponsors commit to provide social and emotional support to refugees over a specific period of time, to source suitable accommodation and help them to find employment, learn the local language, enrol in schools and more; they play a key role in introducing them to state services and social and professional networks in the new community in which they have settled. For communities, such programmes are a great way to build broader awareness of refugee-related issues and to help promote understanding and intercultural exchanges. Often both sponsors and refugees have a life-changing and enriching experience, and both in Ireland and abroad it has been shown to bring communities together.

Community sponsorship began in Ireland on a pilot basis in 2018 and was officially launched in November 2019. The aim is that 25 refugee beneficiaries will be welcomed annually via community sponsorship between 2024 and 2027.

#### What is resettlement and how does it work?

Resettlement involves the selection and transfer of refugees from a state in which they have sought protection to a third state that has agreed to admit them - as refugees - with permanent residence status. The status provided by this third resettlement state ensures protection against return to their country of origin where they will be at risk of persecution. The resettled refugee and his/her family or dependents will be provided with access to civil, political, economic, social and cultural rights similar to those enjoyed by nationals. Resettlement also carries with it the opportunity to eventually become a naturalised citizen of the resettlement country.

Community sponsorship schemes, such as Ireland's, play an important role in expanding the capacity of states to provide resettlement places.

Any person or family that is being considered for resettlement will have already been registered with UNHCR and declared a refugee based on an individual assessment. Resettlement is a measure of last resort and eligibility is based on precise criteria by reference to protection needs and potential vulnerabilities. UNHCR's Resettlement Submission Categories include: Legal and/or Physical Protection Needs; Survivors of Torture and/ or Violence; Medical Needs; Women and Girls at Risk; Family Reunification; Children and Adolescents at Risk; and Lack of Foreseeable Alternative Durable Solutions.

The final decision to accept a refugee for resettlement remains with the resettlement country, not UNHCR. States are provided with detailed fact sheets on the persons referred and are facilitated to interview resettlement candidates and to conduct security screening. In the case of the Irish resettlement programme, each candidate is the subject of a Garda security assessment and interview, the checking of fingerprints against national and international databases and pre-departure health screening.

The Irish Refugee Protection programme has been in operation since 2015 and is run by the Irish Government in collaboration with UNHCR. Over 4,000 refugees have been resettled to Ireland in that time.

As refugees admitted to Ireland have already been determined by UNHCR to meet the definition of a refugee, they are not required to apply for refugee status in Ireland upon arrival. Their rights are set out in the International Protection Act 2015. Under section 59 of that Act, a resettled refugee may also be termed a 'programme refugee'. In most respects, including education, employment and social protection, they have the same rights and entitlements as Irish citizens upon arrival. They will become eligible to apply to become naturalised Irish citizens after three years.

#### Who is eligible to be resettled via the Community Sponsorship Programme?

Referrals to Community Sponsorship Ireland will be made via existing procedures already in place for the Government-managed resettlement programme. Persons eligible for this programme will be refugees who currently reside outside of Ireland and who have been identified by UNHCR and accepted by the Irish Government as individuals who are in

<sup>&</sup>lt;sup>1</sup> Irish Statute Book: International Protection Act 2015, Section 59

need of resettlement. The individuals selected will also be asked to provide written consent to share basic information with sponsors in order to be part of a community sponsorship programme.

#### Who can submit a Community Sponsorship application?

Participation in community sponsorship is voluntary and applications are open to all kinds of community groups, including local community groups, faith groups, businesses, neighbours, charities etc.

Engaging in community sponsorship is a substantial undertaking requiring the assumption of a significant responsibility. A Community Sponsorship Group (CSG) must consider all aspects of their commitment before applying.

In order to submit an application your group must consider and demonstrate the following:

- Your group must comprise a minimum core group of five people (a primary and secondary sponsor and a minimum of three additional CSG support personnel), all of whom must be over 18. They should have an interest in other cultures, respect for diversity and a demonstrated connection to their community.
- Each member of the group must be legally resident in Ireland.
- Your group will work with a dedicated Community Sponsorship Partner who will
  advise you in preparing your application and be available to provide help and
  support to your group throughout the sponsorship period. A list of the current
  Partners can be found at Appendix A.
- Your group must nominate a Primary Sponsor who will assume responsibility for applying for approval to become sponsors in the first instance, and if approved, for leading the co-ordination and the delivery of the sponsorship commitments. He/she will be the primary point of contact for the CSG.
- Your group must also nominate a Secondary Sponsor who will support the Primary Sponsor in the co-ordination and the delivery of the sponsorship commitments. He/she will be the primary point of contact when the Primary Sponsor is unavailable.
- CSG support personnel are people who will play a regular or significant role in the
  delivery of settlement supports to the beneficiary. While friends and family may
  also help you on an occasional basis, it's important for safeguarding reasons that
  you identify everyone you anticipate will be playing a regular or significant role in
  the delivery of supports.
- Your group should include individuals with a range of skill sets so that a varied level of experience is covered. For example, someone with language skills; someone with experience in education, employment, financial supports; and someone who has experience in working in an intercultural context or supporting

vulnerable people would all be beneficial. In your Settlement Plan you will be asked to designate who has responsibility for each area.

- Your group must agree to undergo specified training in advance of the commencement of the programme.
- Your group must commit to raising a minimum of €10,000 to support a sponsored beneficiary/€5,000 in the case of an individual, of which a maximum of €2,000 may be in-kind contributions. In your application you will be asked to provide details on how you plan to raise funds to support the implementation of your Settlement Plan and to cater for unexpected eventualities.

#### **How long is the Community Sponsorship Group commitment?**

Your CSG will be expected to commit to sponsor a refugee beneficiary for a period of eighteen months and to ensure that accommodation is secured for the beneficiary for a minimum period of two years.

Sponsoring means your CSG will provide all necessary supports to the beneficiary during the initial period of their resettlement in Ireland and assist the beneficiary's successful integration into your community.

#### What are the responsibilities of a Community Sponsorship Group?

Community Sponsorship does not curtail in any way the existing rights and entitlements of resettled refugees to access state services. The legal rights of resettled refugees are set out in Section 59 of the International Protection Act 2015.<sup>2</sup> As mentioned above, resettled refugees have a right to legal residence upon arrival and in most respects, including education, employment and social protection, they have the same rights and entitlements as Irish citizens. They become eligible to apply for naturalisation after three years.

How Community Sponsorship Ireland differs from traditional resettlement is that, rather than being offered initial accommodation in a Reception and Orientation Centre (ROC), sponsored refugees will go directly to the community to begin the process of resettlement. Your CSG will meet them in the airport on day one to welcome them to Ireland and bring them to their new home where you will help them to get set up and provide some initial orientation. Groups also help newcomer refugees to register with the appropriate authorities and introduce them to essential state services covering basic needs in areas such as health, education, and social protection. You will also need to ensure that appropriate interpretation services are available as required, particularly during the initial months of the sponsorship commitment period. Your Community Sponsorship Partner will provide you with the training and support you need to ensure your group is well-prepared to fulfil this role.

In addition to ensuring access to key services and entitlements, your CSG will play a vital role in helping refugees to become independent and to develop the capacity to participate fully in Irish life. In other words, you will be asked to promote positive integration outcomes

<sup>&</sup>lt;sup>2</sup> Irish Statute Book: International Protection Act 2015, Section 59

for the refugees you welcome to your community. Integration in this context is understood as the: "ability to participate to the extent that a person needs and wishes in all of the major components of society without having to relinquish his or her own cultural identity." In particular, you will be required to support and enable them to:

- Interact with the local community and participate in cultural, sporting and other activities while preserving also their own traditions as they wish.
- Celebrate their national, ethnic, cultural and religious identities.
- Develop language skills sufficient to enable them to participate in economic life and in the wider society.
- Access and navigate public services with confidence.
- Access education appropriate to their needs and capacities.
- Participate in economic life in employment and self-employment.
- Become full and active members of the community and Irish society.
- Prepare them for their eventual move to more permanent accommodation at the end of the support period.

Your group will be asked to plan in detail for the provision of these supports and to demonstrate your preparations through the submission of a settlement plan. Your Community Sponsorship Partner will also help you with this and provide you with initial feedback when you have completed it. Every household will need different kinds and levels of support and your CSG must be prepared to adapt as it plans to support refugees arriving to their community.

#### I'm interested in applying, what are the next steps?

If you would like to apply to become a sponsor under the Community Sponsorship Programme, the first thing to do is to find like-minded individuals who wish to apply with you and to contact a Community Sponsorship Partner near you to see if they are willing and have the capacity to support your group. For a full list of such partners see Appendix A.

#### **The Application Process**

In order to become a sponsor under the Community Sponsorship Initiative, you will be required to undertake the following steps before being approved to sponsor a beneficiary:

<sup>&</sup>lt;sup>3</sup> justice.ie: The Migrant Integration Strategy



- 1. Come together as a group of 5 or more to form a CSG; nominate a primary and secondary sponsor and determine the roles the other members of the group will have.
- 2. Register your initial expression of interest with a sponsorship partner organisation who will provide training, advice, and guidance and will support you to develop your application.
- Complete and submit to your CS partner, then NSO and later the Department an application form. The form will include plans for fundraising and a sponsorship undertaking whereby all members of the group commit to meet the obligations of the programme.
- 4. Your group will receive formal notification that your application form has been accepted by the Department of Justice, Home Affairs and Migration.
- 5. Your group should begin developing your Settlement Plan, start your planned fundraising activities and participate in mandatory training.
- 6. All group members must complete Tusla's Children First e-learning module, available free online. A digital certificate is provided on completion of this module. Complete a group Child Safeguarding Policy that outlines your group's policies and procedures to mitigate harm and risk of harm to children under the supervision of your group or at events held by your group. Please note that each group is required to nominate an independent Designated Liaison Person, who will be a member of your CS partner, and a safeguarding liaison person within the group.

- 7. Complete and submit a detailed Settlement Plan, explaining how you plan to support a newcomer household. Your CS partner will be able to provide feedback and advise of any necessary amendments before it is submitted to the Department, through the NSO. The CSG's Child Safeguarding Policy, evidence of funds raised and Children First E-Learning certificates must be submitted to the Department alongside the Settlement Plan.
- 8. If you do not have an accommodation solution available at the time of submission of the Settlement Plan, you may submit Sections 1 3 of the Settlement Plan for approval and submit Section 4 once you have secured suitable accommodation. A formal decision can only be made once suitable accommodation has been secured.
- 9. Once all sections of the Settlement Plan have been submitted to the Department, your group will receive formal notification from the Department of Justice, Home Affairs and Migration that your Settlement Plan has been accepted. At that stage, your group will wait to be notified if you have been matched to a refugee beneficiary and of their anticipated arrival date.

#### **Financial Commitment and Fundraising**

As mentioned above, when submitting their Settlement Plan, sponsors are required to demonstrate that they have a minimum of €10,000 on hand to support a sponsored beneficiary/€5,000 in the case of an individual, of which a maximum of €2,000 may be inkind contributions (e.g. a commitment given to provide professional interpretation services, English classes, childcare etc. free of charge).

Refugees are entitled to access a range of social welfare benefits on the basis of the same eligibility criteria as Irish citizens. Applications can be made in person at your local Intreo Centre or Department of Social Protection.<sup>4</sup> In the first few months after arrival, the beneficiary will typically require a range of financial supports, including to cover expenses such as food, medical expenses, clothing and educational materials, including books and school uniforms etc. Depending on their individual circumstances, some refugee households may qualify for supplementary or discretionary welfare schemes, such as the Exceptional Needs Payments.

CSGs are expected to demonstrate that they have fully considered the needs and requirements of a beneficiary and to plan financial needs accordingly. Additional funding may also be required to ensure that the refugee beneficiary can participate fully, to the extent they wish to, in local society and community activities. However, this provision of support should be balanced with the ultimate goal of the beneficiary becoming financially and otherwise self-sufficient by the end of the sponsorship period.

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<sup>&</sup>lt;sup>4</sup> gov.ie: Supplementary Welfare Allowance

#### **Financial Planning**

#### Essential criteria

- A draft budget should be prepared initially to project monthly expenditure.
- A fundraising plan must be drawn up and set out in your Application Form.
- A minimum of €10,000/€5,000 fundraised (of which up to €2,000 may be committed by way of in-kind contributions). This is to be held in a secure account with a minimum of two signatories to be drawn down, as required, over the duration of the community sponsorship period.

#### Meeting the criteria

#### Prepare an initial budget

Examine the areas that your CSG will be responsible for and how you plan to address this over the course of the sponsorship period. When preparing your budget take into account which resources can be provided in-kind, through donations and which can be covered by social welfare until such time as beneficiary's access employment. You will also need to ensure contingency for any additional or unforeseen costs such as urgent dental work, or any special needs the beneficiary might have. Back to Education supports for children and adults should also be fully researched and planned for (e.g. childcare arrangements while parents attend classes). You may also need to factor in delays in accessing certain entitlements.

#### Fundraise

It is essential to put together a fundraising plan with realistic targets as to how your CSG can reach the financial commitment of this programme. Community Sponsorship is a community endeavour, so your initial fundraising targets should start within your community. This is also a great way to work together towards a common goal and to spread the news about your plans. A broad approach can also be useful, mixing fundraising with donations from local businesses, for example.

#### Evidence of funds

A dedicated account should be set up for the purposes of administering and holding in trust any funds raised with appropriate oversight and controls established. For instance, a minimum of two co-signatories should be required prior to any withdrawal. Bank statements will need to be submitted along with your Settlement Plan in order to provide evidence that your group has a minimum of €10,000/€5,000 available (€8,000 where €2,000 is committed by way of in-kind contributions) but also, more generally, sufficient funds to meet the anticipated costs set out in the budget by reference to the overall Settlement Plan.

#### **Safeguarding**

Children First guidance and legislation must be strictly adhered to in the implementation of community sponsorship. As CSGs are likely to be working with children and vulnerable adults, they are required to:

- Keep children safe from harm while they are using the service and attending events etc. organised by the CSG.
- Your group must designate a Child Safeguarding Liaison Person within the CSG.
- All members of the CSG who will have direct contact with the beneficiary will be required to complete Tusla's Children First E-Learning Programme.<sup>5</sup> Proof of completion of the E-Learning Programme must be submitted along with your Settlement Plan.
- The CSG will be required to work with the CS partner Designated Liaison Person to develop a Child Safeguarding Policy. The Child Safeguarding Policy must be submitted along with your Settlement Plan.

#### **Data protection and privacy**

Maintaining the privacy of the resettled beneficiary is important; therefore, your CSG must commit to:

- Never share personal information, documentation or data provided by or relating to the beneficiary without their informed consent.
- Get informed consent from the resettled beneficiary in relation to any proposed media exposure, requests or interest. Note that resettled refugees are termed 'programme refugees' under section 59 of the International Protection Act 2015.

Your group should inform itself of its statutory obligations more generally with respect to the Data Protection Acts 1988 to 2018, for example, to keep personal data secure or to notify affected parties in the case of a breach.

#### **Settlement Plan**

A detailed Settlement Plan is required as part of the application process and should fully consider all aspects of the support and needs of a beneficiary. Your CSG's Settlement Plan should demonstrate how your group will deliver community sponsorship to a refugee beneficiary. It should set out by who, how, where and when the various aspects of your Settlement Plan will be delivered.

<sup>&</sup>lt;sup>5</sup> <u>Tusla: Children First E-learning Programme</u>

#### **Settlement Planning**

#### Essential criteria

 Development of a detailed Settlement Plan that sufficiently sets out how you will meet the needs of a beneficiary, both before and after their arrival.

#### Meeting the criteria

- Set out when you will provide the requisite supports for a beneficiary Using the guidance documents available, plan which supports should be provided immediately, and which supports should come later in the process.

#### • Ensure you include as much detail as possible in the Settlement Plan

- From the beginning it is crucial that you consider where the accommodation will be and the size of accommodation available. If you do not have an accommodation solution available at the time of submission of the Settlement Plan, you may submit Sections 1 3 of the Settlement Plan for approval and submit Section 4 once you have secured suitable accommodation. It is recommended that you only commit to accommodation once you have almost or fully completed the other sections of the Settlement Plan.
- Consider the types of support needed by a beneficiary and detail who will provide these supports.
- Your plan will need to be robust and comprise evidence of how the supports will be provided and by whom. This should include the names and addresses of the individuals and organisations concerned.

#### Get support when required

- If you do not have the necessary skills and expertise within your group, source and identify additional support from organisations or other individuals who can provide this when required.

#### • Build in contingency plans

- Be prepared for things to go wrong and not according to plan.
- What alternate arrangements have you made in these circumstances?

## • Ensure that your Settlement Plan contains the full list of requirements required by the programme

This includes:

- Arrival plan
- Orientation for both local community and beneficiary
- Proof of funds
- Safeguarding Policy
- Registration plan (IRP, PPSN etc.)
- Social Welfare support
- Suitable accommodation or a clear plan as to how it will be secured
- Language courses
- School places

- Healthcare access; a G.P. and dentist willing to accept new medical card patients
- Interpretation and translation Services
- Access to employment services
- Move to more permanent accommodation at the end of the sponsorship period

#### Resources

- » Settlement Plan
- » Guidance for Sponsors' Settlement Planning

#### How is a match made between a sponsoring group and a beneficiary?

You will be formally notified when a beneficiary has been matched with your CSG and informed as soon as travel arrangements have been finalised so that you can plan for their arrival. You can also introduce yourselves as the sponsorship group through a video call with the beneficiary.

The Irish Government and UNHCR have responsibility for selecting refugee families who are eligible and suitable for this programme.

A beneficiary will be matched to the CSG by the Department of Justice, Home Affairs and Migration on the basis of criteria including:

- The needs of the beneficiary (health, medical, educational, employment opportunities etc.) and how the group and their locality can cater to these needs.
- The proposed settlement plan set out by the CSG and how it may address and meet the needs of the beneficiary.
- The size of accommodation available in that location to meet the size of the proposed beneficiary.

### What if something goes wrong? Dealing with relationship difficulties and breakdown.

Experience in other countries suggests that sponsorship breakdown is in fact a very rare occurrence. However, it must be acknowledged that in any community project of this sort difficulties may arise from time to time. In providing training and support, your CS partner will do their best to prepare you for the challenges ahead and to deal appropriately with those challenges when they arise. All avenues must be exhausted in the community in seeking a resolution to the difficulties. If your group is experiencing difficulties, your CS partner will be available to you to offer guidance and support. Your CSG will be expected at all times to make every effort in good faith to prevent a breakdown in the relationship. Where this cannot be prevented, you will be required to work with the CS partner to seek a resolution, and enter into mediation where necessary.

#### **Additional information**

Thank you for your interest in community sponsorship and in helping to support a refugee beneficiary as they rebuild their lives in Ireland.

For more information and access to the additional documents listed below, please visit www.gov.ie.

- CSI Policy Framework
- CSI Application Form
- CSI Settlement Plan
- CSI Guidance for Sponsors' Settlement Planning

#### National Support Organisation for Community Sponsorship Ireland Contact Details:

Irish Red Cross

Phone: 1800 753 343

Email: info@communitysponsorship.ie

#### Appendix A

Approved Partners for Community Sponsorship Ireland include:

Nasc, the Migrant and Refugee Rights Centre, 34 Paul Street, Cork, (021) 427 3594 http://www.nascireland.org

Irish Refugee Council, 37 Killarney Street, Dublin 1. (01) 764 5854 http://www.irishrefugeecouncil.ie

Doras
Central Buildings,
51a O'Connell Street,
Limerick.
(061) 310328
hhttp://www.doras.org

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### NOTES

